Nelson City Council | Te Kaunihera o Whakatū

Nelson City Council
Responsible Camping Bylaw

2025

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Commencement:	12am on 1 October 2025
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Review:	By 3 July 2030
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This Bylaw is made under sections 10A, 11 and 11A of the Freedom Camping Act 2011.

The following note is explanatory and is not part of the Bylaw:

This Bylaw applies only to areas under the control of the Nelson City Council (including NZTA land that has been declared to be a local authority area under section 10A of the Freedom Camping Act 2011). Compliance with this Bylaw does not remove the need to comply with all applicable Acts, regulations, bylaws and rules of law. This includes complying with any parking or other traffic restrictions in any area, any restrictions on keeping of animals, not littering, not lighting fires in breach of any fire ban, not making excessive noise, and complying with the directions of enforcement officers.

1. TITLE

This Bylaw is the Nelson City Council Responsible Camping Bylaw 2025.

2. COMMENCEMENT

This Bylaw comes into force on 1 October 2025.

3. PURPOSE

The purpose of this Bylaw is to control freedom camping in the City in order to:

(a) Protect local authority areas;

(b) Protect the health and safety of people who may visit local authority areas;

(c) Protect access to local authority areas.

4. INTERPRETATION

In this Bylaw, unless the context otherwise requires:

Act: means the Freedom Camping Act 2011.

Chief Executive: means the person for the time being exercising the functions of the Chief Executive of the Council.

City: means the territory contained within the City of Nelson as defined in Schedule 2 to the Local Government Act 2002.

Council: means the Nelson City Council.

Night: means the time period between 10pm and 8am.

Waste receptacle: means a receptacle or facility that is provided for the purposes of disposing of waste (for example, a rubbish bin, public toilet, a public dump station or public transfer station).

The following terms have the same definitions as in the Act (for full definitions, refer to the Act):

Freedom camp:

(1) In this Act freedom camp means to camp (other than at a camping ground) within 200m of an area accessible by motor vehicle or within 200m of the mean low-water springs line of any sea or harbour, or on or within 200m of a formed road or a Great Walks Track, using either or both of the following:

(a) a tent or other temporary structure:

(b) a motor vehicle.

(2) In this Act, freedom camping does not include the following activities:

(a) temporary and short-term parking of a motor vehicle:

(b) recreational activities commonly known as day-trip excursions:

(c) resting or sleeping at the roadside in a motor vehicle to avoid driver fatigue.

(2A) In this Act, a person is not freedom camping if the person—

(a) is a person other than a person who is in New Zealand on the basis of a visitor visa (within the meaning of the immigration instructions); and

(b) is unable to live in appropriate residential accommodation; and

(c) as a consequence of that inability, is living in either or both of the following:

(i) a tent or other temporary structure:

(ii) a motor vehicle.

(3) In this section,—

camping ground means—

(a) a camping ground that is the subject of a current certificate of registration under the Camping-Grounds Regulations 1985; or

(b) any site at which a fee is payable for camping at the site

Great Walks Track means—

(a) a track specified in Schedule 1 [of the Act]; and

(b) any other track specified by Order in Council made under section 44 [of the Act] as a Great Walks Track

immigration instructions has the same meaning as in section 4 of the Immigration Act 2009

residential accommodation includes accommodation in a dwelling house, flat, hotel, motel, boarding house, or camping ground.

Local authority area

(1) In this Act, **local authority area**—

(a) means an area of land—

(i) that is within the district or region of a local authority; and

(ii) that is—

(A) controlled or managed by or on behalf of the local authority under any enactment; or

(B) an area of NZTA land declared to be a local authority area in accordance with a bylaw made under section 10A [of the Act]; and

(b) includes any part of an area of land referred to in paragraph (a); but

(c) does not include an area of land referred to in paragraph (a) or (b) that is permanently covered by water.

NZTA

Means the Agency established by section 93 of the Land Transport Management Act 2003

Self-contained

Self-contained, in relation to a motor vehicle, means that the vehicle has a valid certificate of self-containment issued in accordance with section 87U(3)(d) of the Plumbers, Gasfitters, and Drainlayers Act 2006 (but see subpart 1 of Part 1 of Schedule 1AA [of the Freedom Camping Act] for the meaning of self-contained during the transitional period).

5. LOCAL AUTHORITY AREAS WHERE FREEDOM CAMPING IS PERMITTED

(1) Freedom camping is permitted in any local authority area within the City unless it is prohibited or restricted:

(a) By this Bylaw; or

(b) Under any other enactment or bylaw.

6. PROHIBITED AREAS

(1) A person must not freedom camp in any local authority area in the City in any vehicle that is not a certified self-contained vehicle, except as allowed in clause 7.

(2) A person must not freedom camp in any tent or temporary structure in any local authority area, except as allowed in clause 7.

(3) A person must not freedom camp in any local authority area described in Schedule 1 and marked red on the maps in Schedule 4.

7. RESTRICTED AREAS

(1) In any area described in Schedule 2 and marked purple on the maps in Schedule 4, freedom camping is allowed subject to the following restrictions:

(a) in relation to freedom camping in vehicles that are self-contained or not self-contained, or freedom camping in a tent, freedom camping must only take place as specified in Schedule 2; and

(b) The maximum period of stay permitted in any location within a purple area is two consecutive nights on no more than two separate occasions in any calendar month; and

(c) Other restrictions as specified in Schedule 2.

(2) In clause 7(1)(b) location means the land within 500m of the place where the subject vehicle is situated for the purpose of freedom camping.

8. NZTA LAND DECLARED TO BE A LOCAL AUTHORITY AREA

(1) Pursuant to section 10A of the Act, Council declares the areas described in Schedule 3 to be local authority areas.

9. PRIOR CONSENT FROM COUNCIL

(1) The Chief Executive may grant consent to a person to freedom camp in any prohibited area, restricted area, or non-self-contained area, contrary to any prohibition, restrictions, or conditions that apply to that area under this Bylaw.

(2) The Chief Executive may impose conditions on a consent given.

(3) Application for consent must be made:

(a) in writing to the Chief Executive; and

(b) with sufficient detail provided about the proposed camping including information about how the applicant will manage all human and other waste generated while freedom camping; and

(c) at least 20 working days in advance of the date planned for freedom camping in the area.

(4) An enforcement officer may revoke a consent given under clause 9(1) if any person breaches the conditions specified in the consent or the freedom camping covered by the consent otherwise breaches this Bylaw or the Act.

The following note is explanatory and is not part of the Bylaw:

The purpose of this clause is to enable permission for temporary sites for freedom camping in prohibited or restricted areas, for example associated with one-off events.

10. COUNCIL MAY TEMPORARILY CLOSE AN AREA TO FREEDOM CAMPING

(1) The Council may, by resolution, temporarily close or restrict freedom camping in any area or part of any area where the closure or restriction is considered necessary to:

(a) Prevent damage to the local authority area or facilities in the area; or

(b) Allow maintenance to the local authority area or facilities; or

(c) Protect the safety of persons or property; or

(d) Provide for better public access, including in circumstances where events are planned for that area.

(2) Notice will be given of any temporary closure or restriction, and the removal of any closure or restriction, in any manner the Chief Executive considers is appropriate to the reason for the closure or restriction. Prior notice of any temporary closure or restriction will be given where possible.

The following note is explanatory and is not part of the Bylaw:

Notice given by the Council may include any of the following: a sign erected in the area and/or advertising on the Council's website or on the radio and/or a public notice in the paper.

11. OFFENCES AND PENALTIES

(1) Section 20(1) and 20C of the Act specifies the infringement offences applicable to local authority areas, which include that every person commits an offence who –

(a) freedom camps in a local authority area in breach of any prohibition or restriction in this Bylaw that applies to the area; or

(b) makes preparations to freedom camp in a local authority area in breach of any prohibition or restriction in this Bylaw that applies to the area.

(2) For the purposes of section 20(1)(a) and (f) of the Act, any person who has obtained the prior written consent of the Council, granted under clause 9 of this Bylaw, and who complies with any conditions on the consent, is not acting in breach of any prohibition or restriction in this Bylaw.

(3) As specified in section 20E of the Act, every person who commits an infringement offence under the Act is liable to the infringement fine specified in regulations made under the Act, or if no regulations have been made, an infringement fee of $400, or to a fine imposed by a court not exceeding $3000.

The following note is explanatory and is not part of the Bylaw:

Section 22 of the Act sets out defences to a freedom camping offence. The defences include that an offence was committed due to an action or event beyond the control of the defendant that could not reasonably have been foreseen, or the act was necessary to protect life or health, prevent injury or serious damage to property. Council officers use their discretion when investigating freedom camping complaints, which will include consideration of any defences that may be available to a person.

SCHEDULE 1: PROHIBITED AREAS FOR FREEDOM CAMPING

A person must not freedom camp in any local authority area described in the table below.

Area Name/Description	Map Reference
Cable Bay Esplanade	Map 1
Cable Bay Road	Map 1
Frost Reserve	Map 1
Glenduan Reserve	Map 1
Hira Cemetery	Map 1
Lud Valley Esplanade	Map 1
Paremata Flats Foreshore	Map 1
Seafield Terrace beachfront parking	Map 1
St Andrews Cemetery	Map 1
Teal Valley Esplanade	Map 1
Wakapuaka Reserve (outside of marked or signed area)	Map 1
Wakapuaka River Esplanade	Map 1
Wakapuaka River Reserve	Map 1
Bayview Reserve	Map 2
Corder Park	Map 2
Frenchay Reserve	Map 2
Marybank Reserve	Map 2
Ngapua Reserve	Map 2
Pukatea Reserve	Map 2
Te-Ata Reserve	Map 2
Tirohanga Whanui Reserve	Map 2
Titoki Reserve	Map 2
Tod Reserve	Map 2
Tod Stream Esplanade	Map 2
Tresillian Reserve	Map 2
Wakapuaka Sandflats Esplanade	Map 2
Werneth Reserve	Map 2
Atmore Reserve	Map 3
Botanical Hill	Map 3
Branford Park	Map 3
Brook Stream Esplanade	Map 3 & 4
Founders Park	Map 3 & 4
Hanby Park	Map 3
Hockey Reserve (including adjacent parking)	Map 3 & 8
Maitai Cricket Ground	Map 3
Maitai River Esplanade	Map 3 & 4
Maitai Valley Road	Map 3
Miyazu Japanese Gardens	Map 3
Miyazu Reserve	Map 3

Area Name/Description	Map Reference
Montrose Reserve	Map 3
Queen Elizabeth II Reserve	Map 3
Sir Stanley Whitehead Park	Map 3
Tantragee Reserve	Map 3
Waahi Taakaro Golf Course	Map 3
Wakapuaka Cemetery	Map 3
Abraham Heights Reserve	Map 4
Akersten Foreshore	Map 4
Akersten Street	Map 4
Andrews Farm Reserve	Map 4
Basin Reserve Gardens	Map 4
Betsy Eyre Park	Map 4
Botanics Sportsfield (including adjacent on street parking)	Map 4
Brook Park	Map 4
Cattle Market Reserve	Map 4
Custom House Reserve	Map 4
Fairfield Park	Map 4
Grampian Oaks Reserve	Map 4
Grampians Reserve	Map 4 & 8
Haven Cemetery	Map 4
Haven Foreshore	Map 4
Marina	Map 4
Melrose Gardens	Map 4
Moncrieff Reserve	Map 4
Murphy North Reserve	Map 4
Murphy South Reserve	Map 4
Neale Park	Map 4
Pipers Park	Map 4 & 6
Pipers Reserve	Map 4 & 6
Queens Gardens (including adjacent parking on south side of Bridge St)	Map 4
Ronaki Reserve	Map 4
Russell Reserve	Map 4
Sequoia Reserve	Map 4
St Lawrence Reserve	Map 4
Te Manu Reserve	Map 4
Victory Square	Map 4
Vosper Reserve	Map 4
Waimea North Reserve	Map 4
Waimea South Reserve	Map 4
Wakefield Quay Gardens	Map 4
Wards Reserve	Map 4
Wigzell Park	Map 4
Wolfe Reserve	Map 4
Albion Square Reserve	Map 5

Area Name/Description	Map Reference
ANZAC Memorial Park	Map 5
Buxton Carpark (outside of marked permitted area)	Map 5
Church Hill/Pikimai	Map 5
Erin Reserve	Map 5
Fountain Reserve	Map 5
Grove Reserve	Map 5
Guppy Park	Map 5
Hallowell Cemetery	Map 5
Hathaway Terrace	Map 5
Haven Foreshore	Map 5
Inner City	Map 5
Montgomery Carpark (outside of marked permitted area)	Map 5
Peace Grove	Map 5
Pepper Tree Park	Map 5
Pioneers Park (including adjacent parking on Washington Rd)	Map 5
Quakers Acre Cemetery	Map 5
QEII Drive Gardens (outside of available sealed car parking area)	Map 5
Riverside Reserve	Map 5
Rutherford Park	Map 5
Saltwater Creek Esplanade	Map 5
Trafalgar Park	Map 5
Wakatu Carpark permitted (outside of marked permitted area)	Map 5
Wellington Reserve	Map 5
Annesbrook Youth Park	Map 6
Arapiki Stream Esplanade	Map 6
Awatea Place Esplanade	Map 6
Beatson Reserve	Map 6
Bishopdale Reserve	Map 6
Bishops Park	Map 6
Bisley Reserve	Map 6
Blackwood East Reserve	Map 6
Blackwood West Reserve	Map 6
Bledisloe North Reserve	Map 6
Bledisloe South Reserve	Map 6
Bolt Reserve	Map 6
Bolwell Reserve	Map 6
Bruno Reserve	Map 6
Burrell Park	Map 6
Cawthron Reserve	Map 6
Centennial Park (including adjacent carparking)	Map 6
Commodore Reserve	Map 6
Enner Glynn North Reserve	Map 6
Enner Glynn South Reserve	Map 6
Greenmeadows	Map 6
Highview Reserve	Map 6

Area Name/Description	Map Reference
Isel Park	Map 6
Jenkins Creek Esplanade	Map 6
Kowhai Reserve	Map 6
Moana Reserve	Map 6
Neale Reserve	Map 6
Ngaio Reserve	Map 6
Norgate Reserve	Map 6
Paddys Knob Reserve	Map 6
Poplar Reserve	Map 6
Princes Lookout Reserve	Map 6
Ranui Reserve	Map 6
Songer Reserve	Map 6
Station Reserve	Map 6
Tahunanui Beach Foreshore	Map 6
Tahunanui Recreation Reserve	Map 6
Tasman Heights Reserve	Map 6
Tosswill Reserve	Map 6
Waterhouse Reserve	Map 6
Airport Peninsula Esplanade	Map 7
Aldinga Reserve	Map 7
Ballard Reserve	Map 7
Broadgreen Gardens	Map 7
Covent Reserve	Map 7
Devon Reserve	Map 7
Foster Reserve	Map 7
Harford Reserve	Map 7
Mako Reserve (including adjacent parking)	Map 7
Manson Reserve	Map 7
Manu Kau Reserve	Map 7
Marsden Recreation Ground	Map 7
Monaco Foreshore	Map 7
Monaco Reserve	Map 7
Ngawhatu Sportsfield (including adjacent parking on Ngawhatu Rd)	Map 7
Nikau Reserve	Map 7
Orchard Reserve	Map 7
Orchard Stream Esplanade	Map 7
Orphanage Stream Esplanade	Map 7
Poets Park	Map 7
Poorman Valley Stream Esplanade	Map 7 & 8
Saxton Field	Map 7
Seaview Cemetery	Map 7
Strawbridge Square	Map 7
Tokomaru Reserve	Map 7
Whakatu Drive Foreshore	Map 7
Woodstock Reserve	Map 7

Area Name/Description	Map Reference
Brook Street Turning Circle (adjacent to Brook Valley Holiday Park)	Map 8
Eureka Park	Map 8
Marsden Valley Cemetery	Map 8
Marsden Valley Reserve	Map 8 and 9
Plumtree Reserve	Map 8
Sanctuary Esplanade	Map 8
Sanctuary Reserve	Map 8
Brook Conservation Reserve	Map 9
Maitai Water Reserve	Map 9
Roding Water Reserve	Map 9
Venner Reserve	Map 9

SCHEDULE 2: RESTRICTED AREAS FOR FREEDOM CAMPING

Freedom camping is allowed in any local authority area described in the table below subject to the following general and area specific restrictions:

General restrictions

a) The freedom camping must only take place in a vehicle or tent as specified in the table below.

b) The maximum period of stay in any location is two consecutive nights on no more than two separate occasions in any calendar month.

c) Freedom camping in certified self-contained vehicles is restricted to the signposted area. Space will be available on a 'first-in first-served' basis.

d) Unless subject to area-specific restrictions all vehicles being used for freedom camping must depart by 8am.

e) All vehicles being used for freedom camping must be legally parked.

f) In areas with defined parking spaces, vehicles used for freedom camping and associated possessions must be confined to a single parking space.

g) Notwithstanding paragraph (f), if a vehicle used for freedom camping is longer than a single parking space, the vehicle and associated possessions may occupy two parking spaces.

h) In areas without defined parking spaces, vehicles used for freedom camping must park in a courteous manner to allow other vehicles to also park within the permitted area, with all possessions no more than 1 metre from the vehicle in any direction.

i) No person may light any fire while freedom camping in a local authority area except in a place specifically provided by the Council for that purpose, or with the prior written permission of Council.

j) All waste must be disposed of into an appropriate waste receptacle.

k) The site must be left in a clean and tidy state.

l) All conditions stipulated on any Council signs in the local authority area must be complied with.

Location		Map
Wakapuaka Reserve Carpark	Maximum of 3 self-contained vehicles permitted in marked or signed area	Map 1
Haulashore Island	Tenting permitted with prior Council permission and subject to any reasonable conditions	Map 4
Buxton Carpark	Self-contained vehicles permitted within the available marked or signed area (20 parking spaces) Vehicles that are not self-contained permitted within the available marked or signed area (10 parking spaces)	Map 5 (Indicative location mapped)
Montgomery Carpark	Self-contained vehicles permitted within the available marked or signed area (31 car parking spaces) Freedom camping is not permitted Friday and Saturday nights	Map 5 (Indicative location mapped)

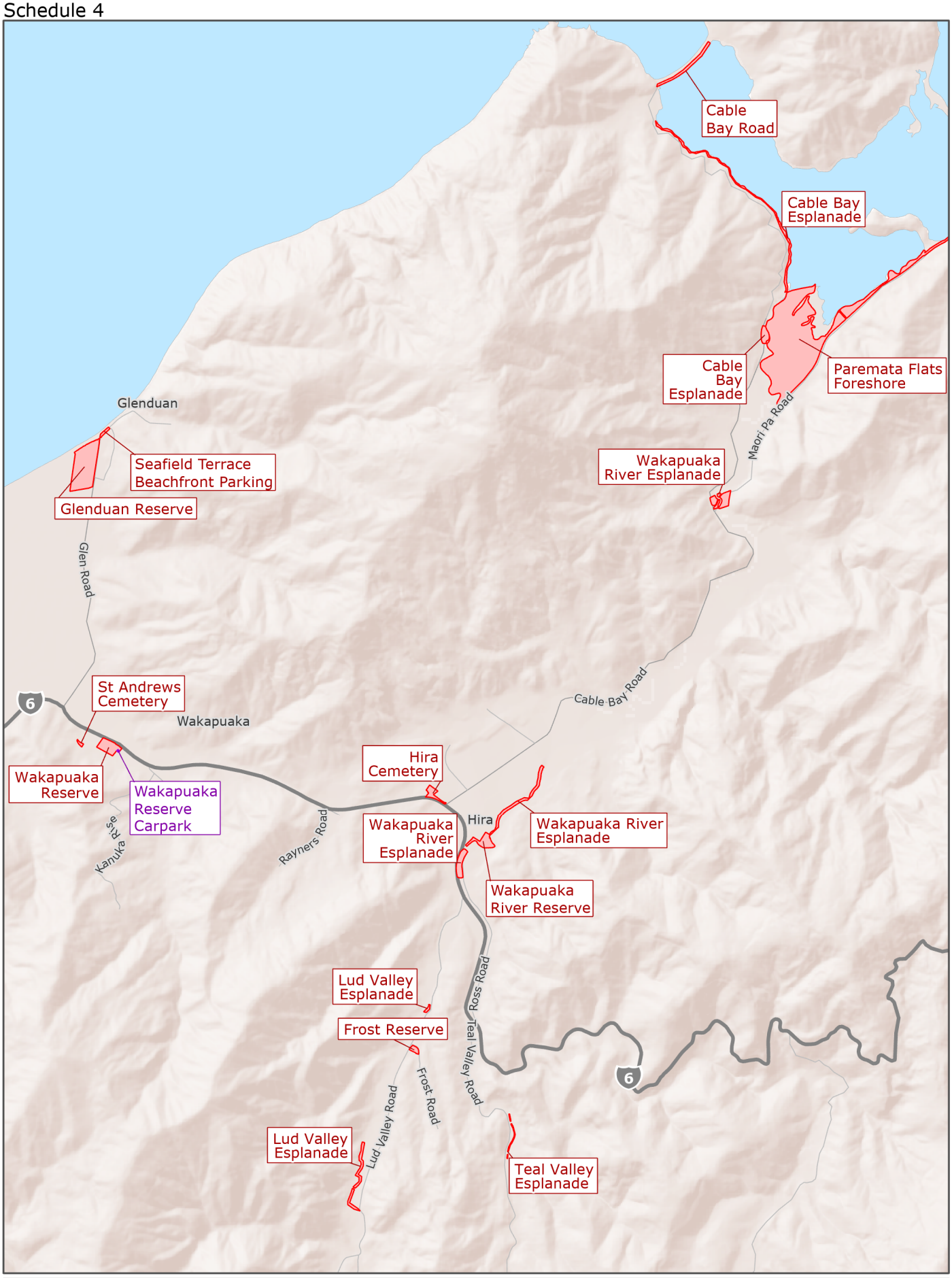
Location		Map
QEII Drive Gardens	Self-contained vehicles permitted only within available sealed car parking area	Map 5
Wakatu Carpark	Self-contained vehicles permitted within the available marked or signed area (19 car parking spaces)	Map 5 (Indicative location mapped)
Oyster Island	Tenting permitted with prior Council permission and subject to any reasonable conditions	Map 7

SCHEDULE 3: NZTA LAND DECLARED A LOCAL AUTHORITY AREA

Location	Map
QEII Drive Gardens (NZTA component)	Map 5
Basin Reserve Gardens	Map 4
Norgate Reserve	Map 6

SCHEDULE 4: FREEDOM CAMPING AREA MAPS

Schedule 4



Map 1 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

- Prohibited
- Self-contained

N

September 2025

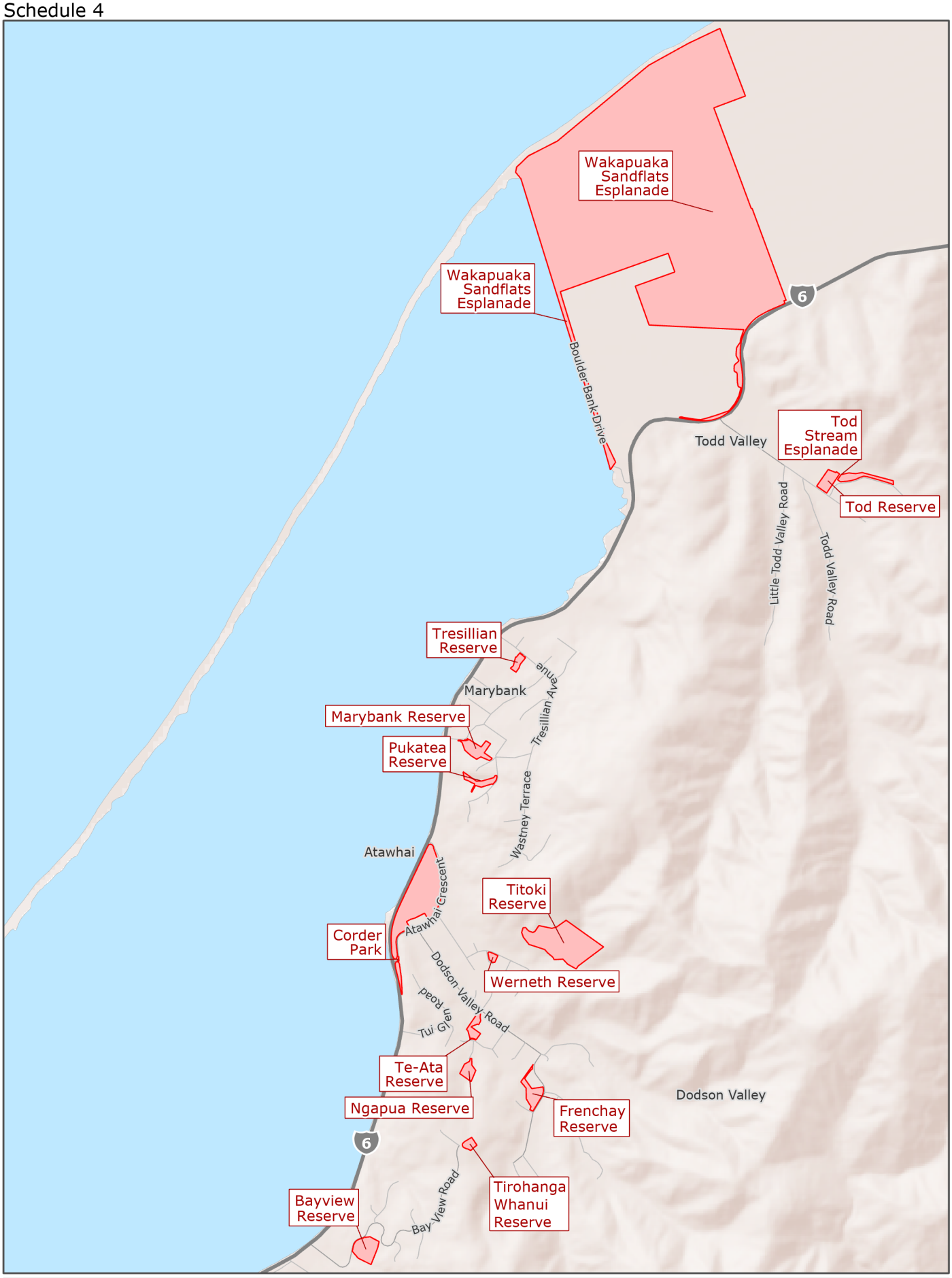
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Schedule 4



Map 2 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

Prohibited

N

September 2025

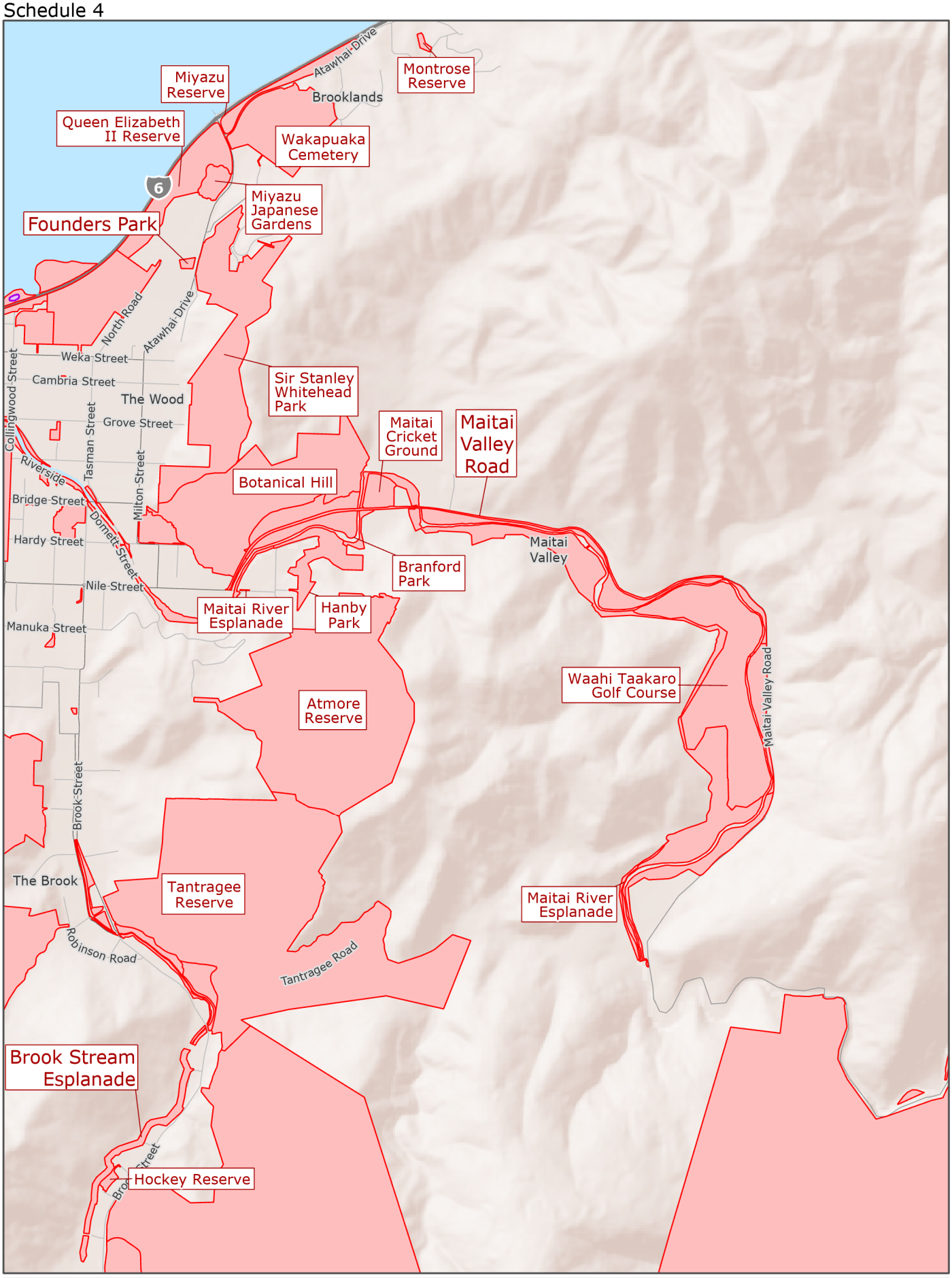
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Schedule 4



Map 3 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

- Prohibited
- Self-contained

N

September 2025

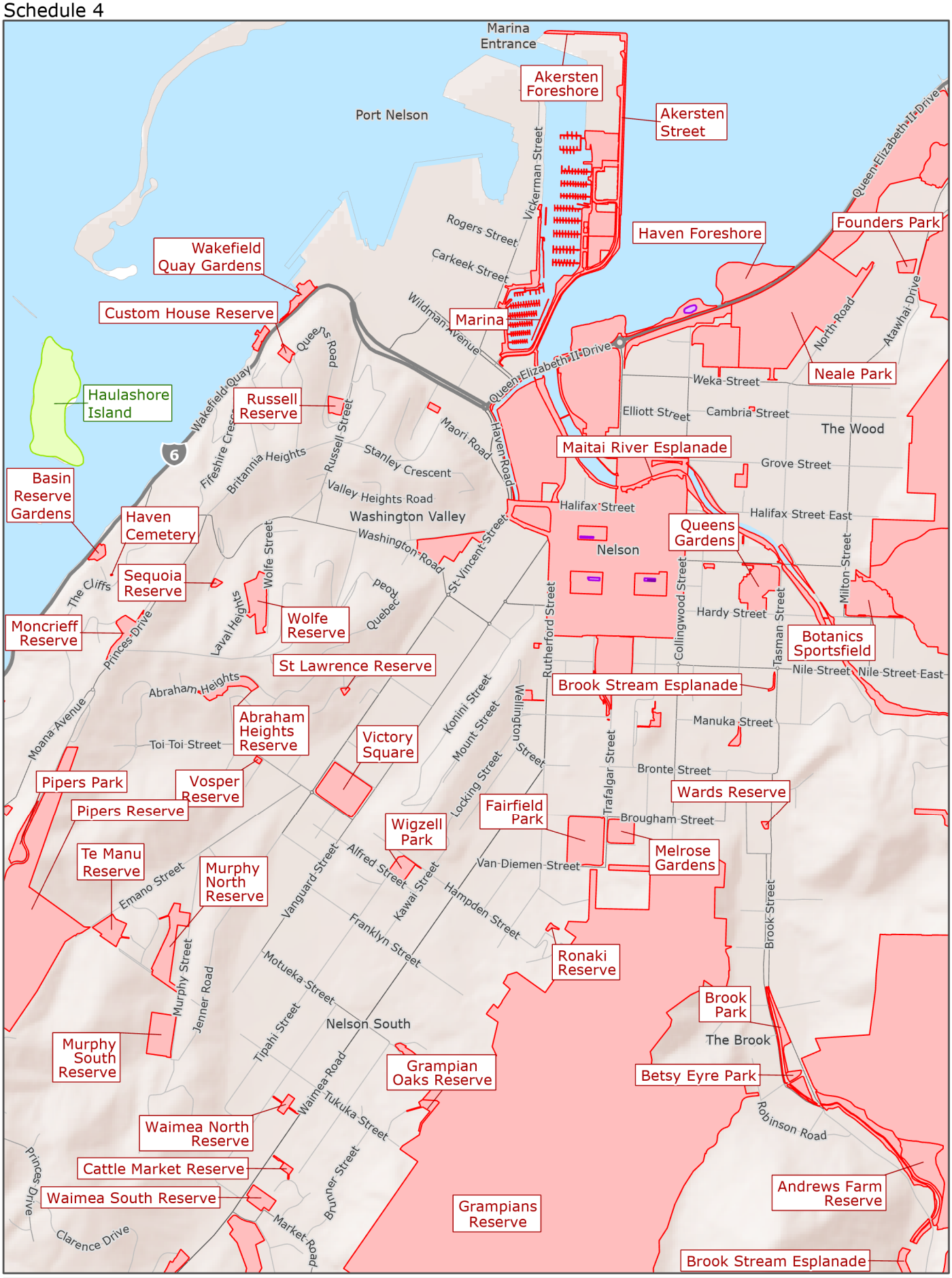
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Schedule 4



Map 4 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

- Prohibited
- Self-contained
- Non-self-contained
- Tenting

N

October 2025

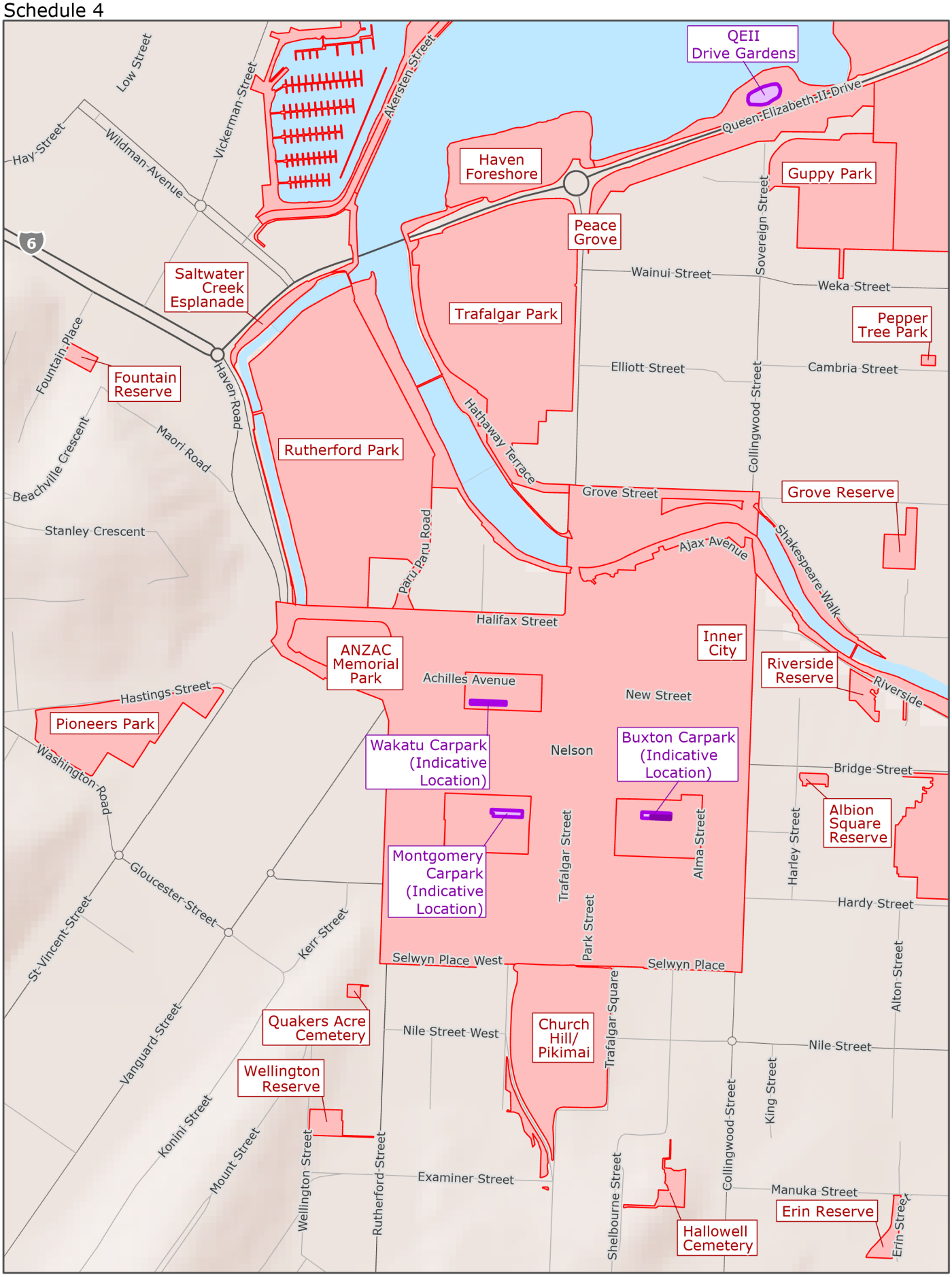
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Schedule 4



Map 5 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

- Prohibited
- Self-contained
- Non-self-contained

N

October 2025

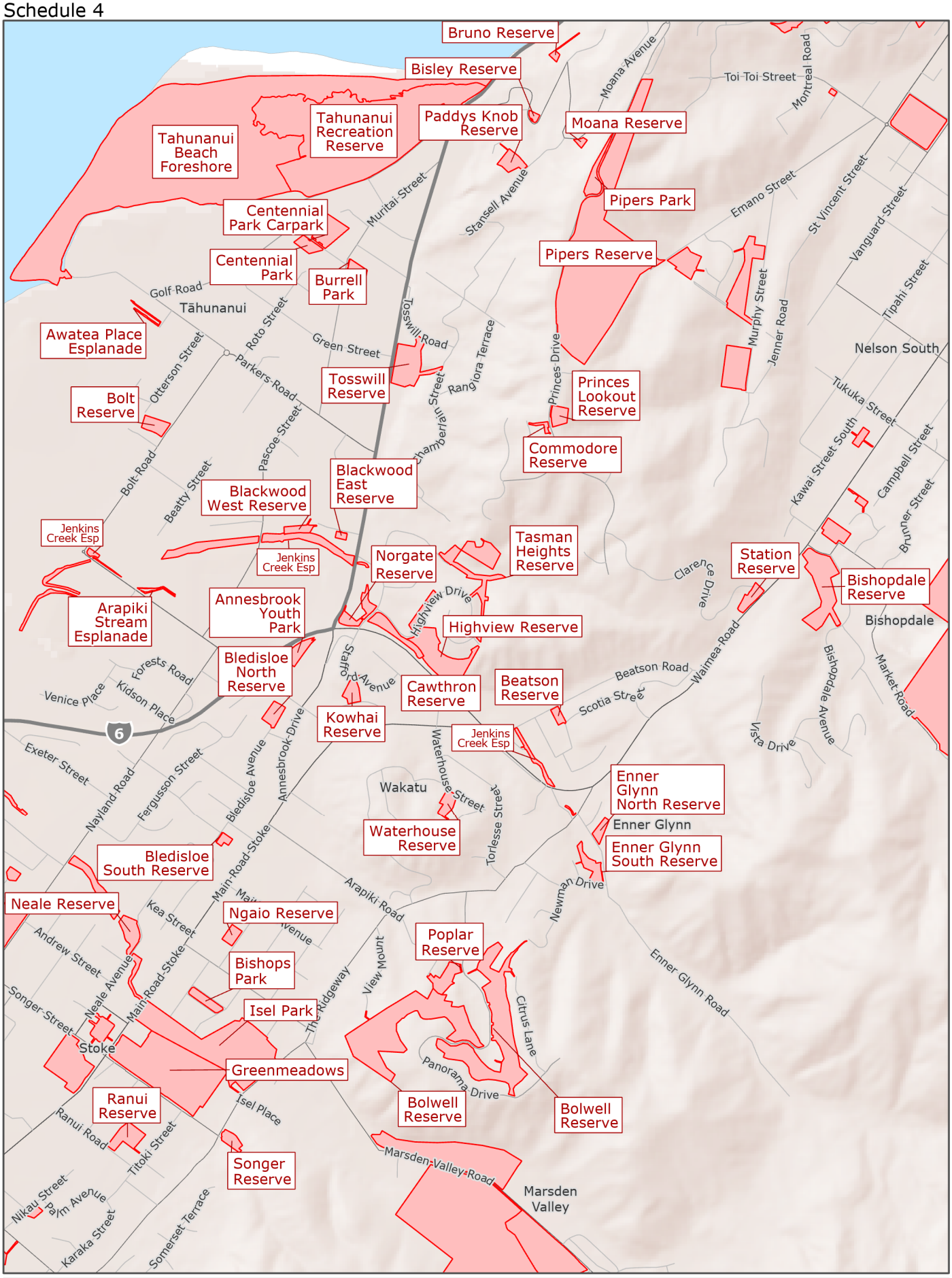
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Schedule 4



Map 6 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

Prohibited

N

September 2025

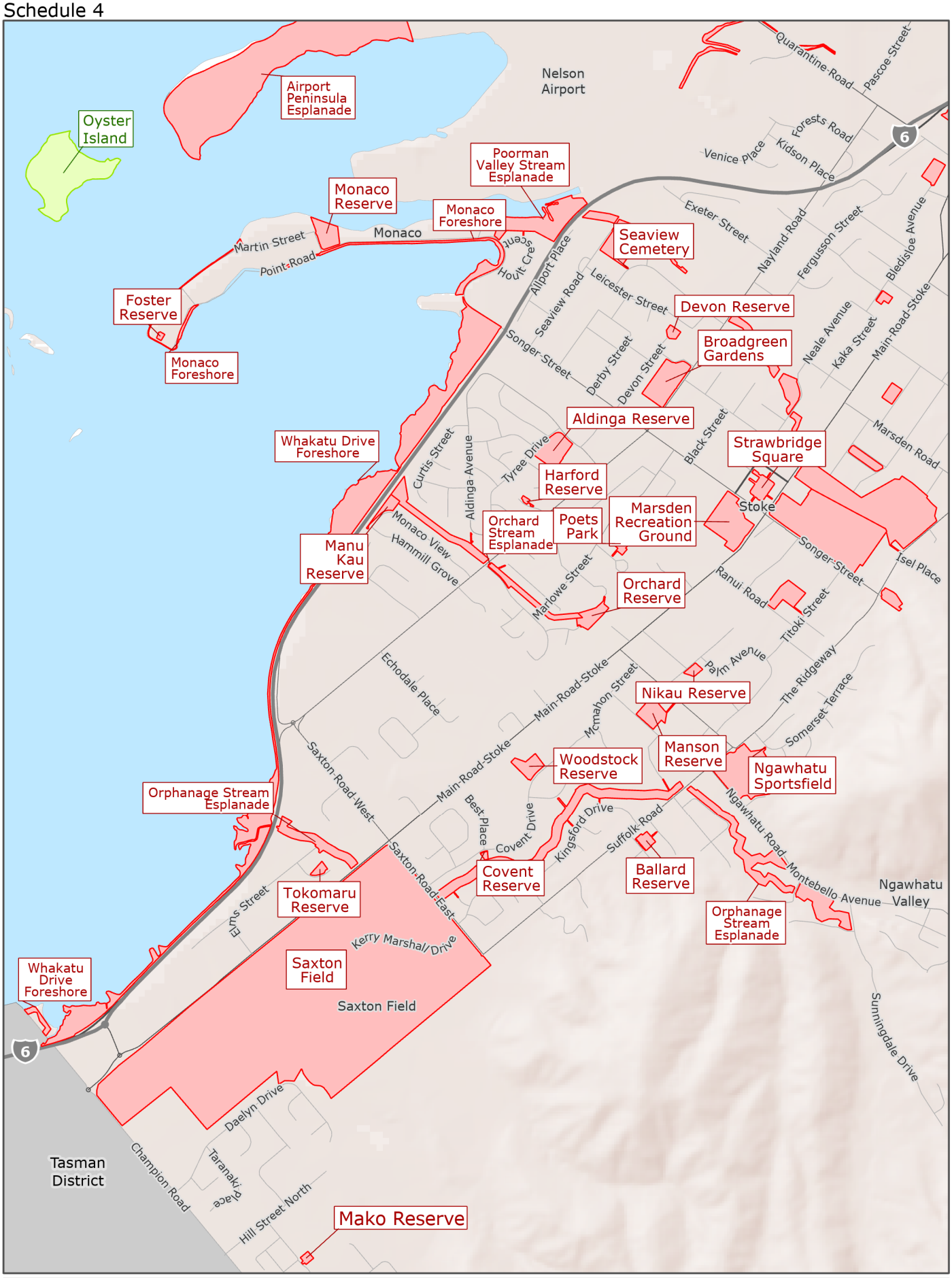
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Map 7 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

- Prohibited
- Tenting

N

September 2025

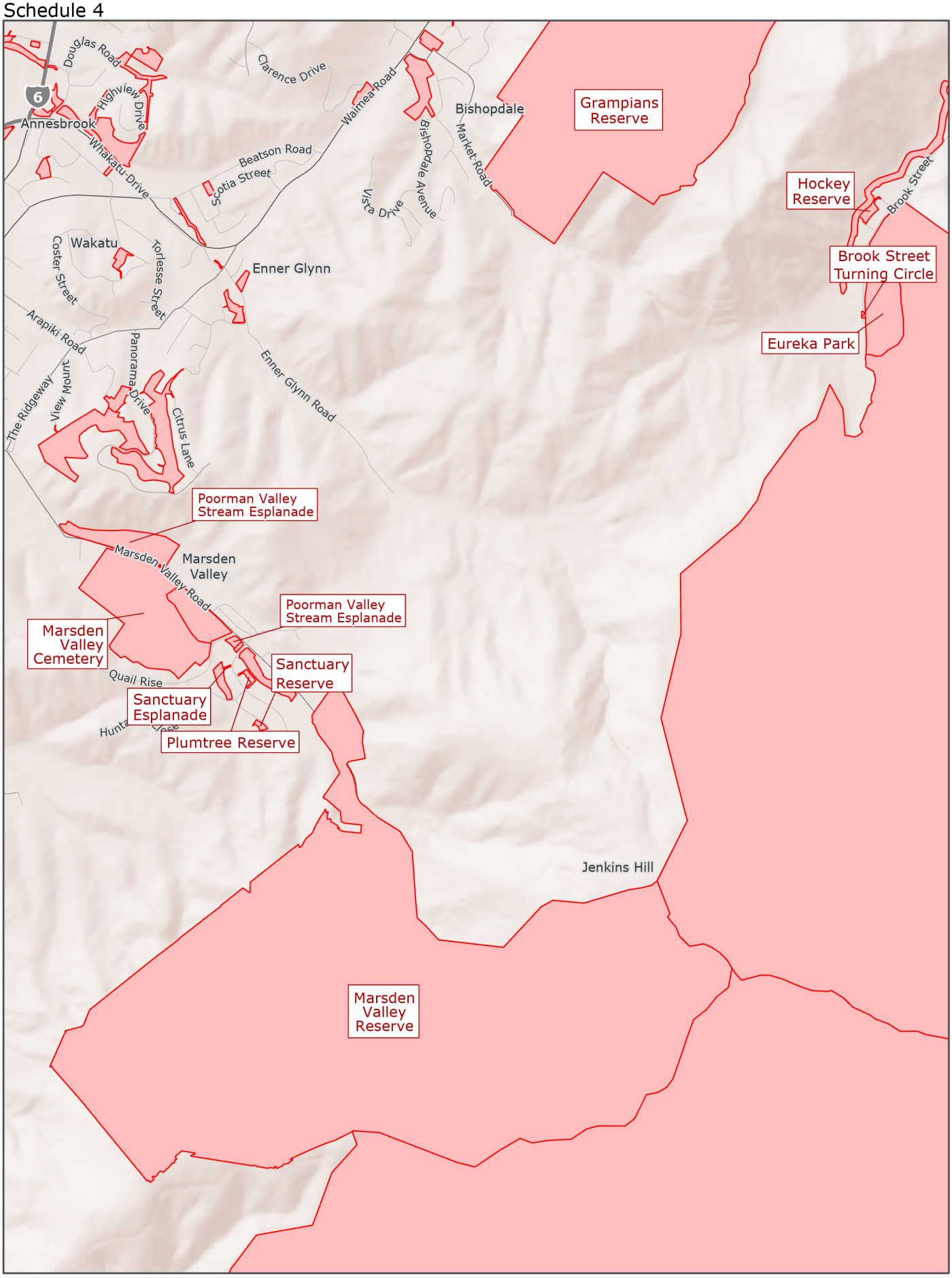
0 150 300 m

OE. Original map size A4.

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Schedule 4



Map 8 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

Prohibited

N

September 2025

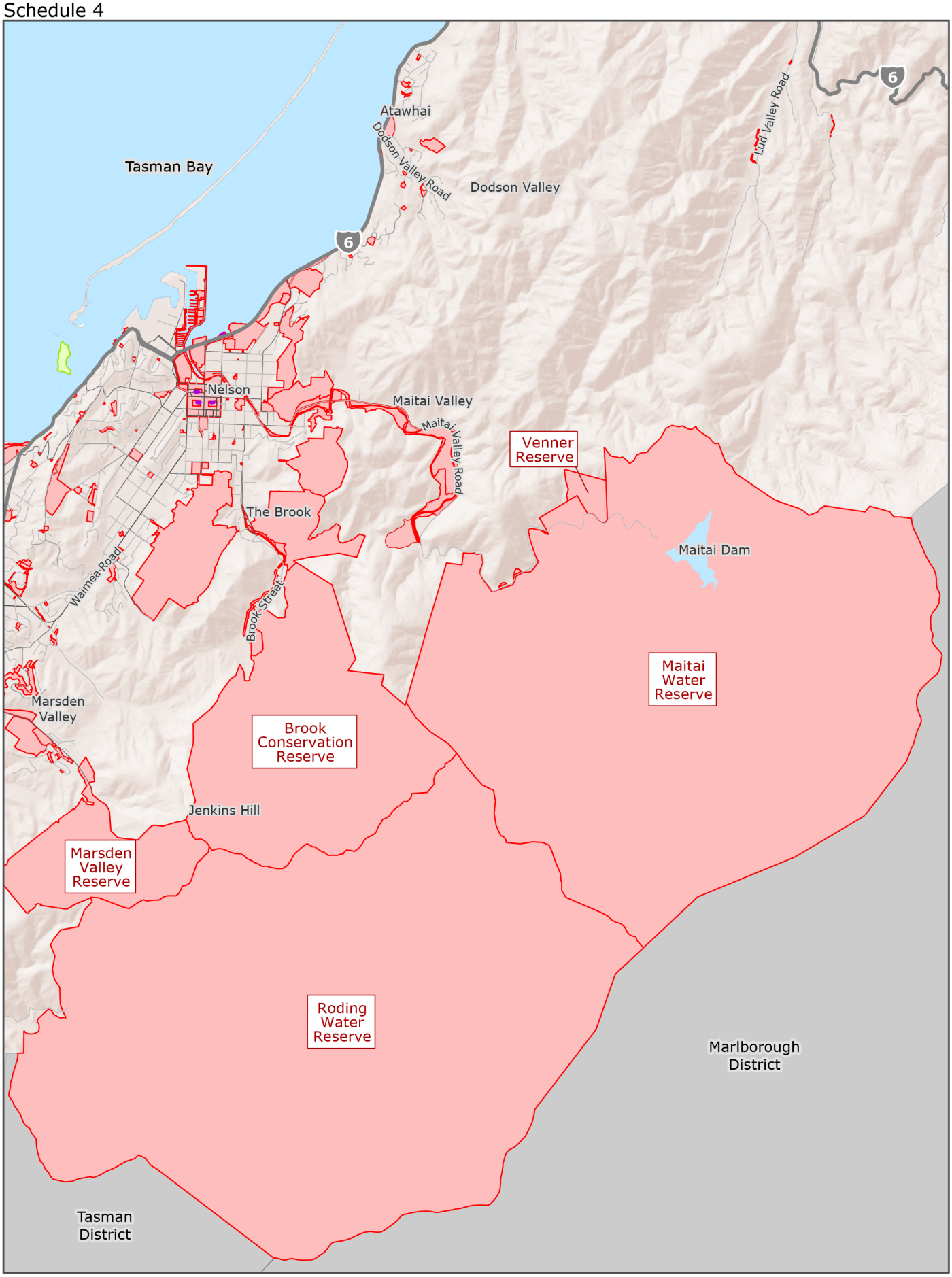
0 150 300 m

OE. Original map size A4.

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Schedule 4



Map 9 - Nelson City Freedom Camping Restricted and Prohibited Areas

Schedules 1 and 2

Nelson City Council
Te Kaunihera o Whakatū

Legend

- Prohibited
- Self-contained
- Tenting

N

September 2025

0 600 1,200 m

OE. Original map size A4.

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